

TITLE: THE COVID-19 MORATORIUM: A REPRIEVE AND NOT A WAIVER

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Abstract

In the first MPC meeting held on 27.03.20, Finance Minister of India, Nirmala Sitharaman and the Governor of RBI, Shaktikanta Das announced a moratorium of three months on all loans and credit card instalments due between 1st March and 31st May initially, which was later extended to 31st August, in order to provide relief to the borrowers in the economy, in the current scenario of losses. Loans being on moratorium are supposed to have zero impact on the credit history of the borrower concerned, which means a no default situation.

Now, banking sector, which is the backbone of any economy, will have to carry the burden of this year for many more years to come. In this paper, it has been attempted to study the impact of the decision of putting the loans on moratorium on the banking industry of India, adding to the ever existing issue of high NPAs.

Keywords: Banks, NPA, Moratorium, Loans, Public Sector Banks, Private Sector Banks, Covid-19

1. Introduction

On 24th March, 2020, the Government of India under Prime Minister Narendra Modi declared a country-wide lockdown for a period of 21 days initially, which has been extended over the course of time. This was done in order to limit the movement of 1.3 billion people of India in order to create a precautionary measure against COVID-19 pandemic which has affected ~10 lakhs lives globally.

This led to a total shut down of all economic activities and the companies started facing cash flow problems. Individuals started to lose jobs and other businessmen witnessed a major drop in their income level. The globe had never before seen demand and supply evaporated simultaneously. The pandemic has also revealed our weak health systems and lack of social safety all over the world.

India has been witnessing a drop in the GDP (Gross Domestic Product) growth rate ever since early 2019 and the economists were still not sure whether the decline was structural or cyclical. In the middle of all this, we were struck by Corona virus which led to further decline on the GDP Growth rate to 1.9% currently.

What does the term Moratorium mean, in general?

A very formal definition of the term is “a legal authorization for debtors to postpone the payment.” It can be either imposed by the Government or by a Business entity, mostly done in times of crisis (like this one). Generally, as soon as the crisis is over, the moratorium is lifted.

The Indian Moratorium, 2020

The Indian Capital Markets and the Banking industry is as affected by the crisis as any other sector. Due to borrowers facing financial crisis and hardships (as explained in the abstract), the Government of India announced on 27th March, 2020 that all term loan EMIs and credit card instalments due will be on moratorium for a period of 3 months. However, it was also mentioned “Interest shall continue to accrue on the outstanding portion of the term loans during the moratorium.” This is short term relief to all the borrowers facing cash flow issues due to the nationwide lockdown. However, availing the facility of moratorium is a choice, meaning the ones with no cash flow issues can still go on and pay their dues, which is a very rare case in the current scenario.

This term was revised and extended by the Government on 17th April and 23rd May and now, the moratorium stands applicable on all loans until 31st August, 2020. This also includes agricultural term loans and Retail and crop loans now.

It was also noted that the highest court of law i.e. the Supreme Court had questioned the RBI on the situation of moratorium. This saga was considered to be quite unfortunate where the SC had to come in to ask questions to the apex bank regarding financial operations, and the central bank was, indeed, answerable too.

The Impact on Borrowers, to avail or not to avail:

For the borrowers with liquidity issues, the regulation is basically a relief where their loan accounts will remain Standard and their credit score will not get adversely affected. The question is, what will be the price that the borrowers will have to pay for this relief. Suppose, you have a house loan of Rs. 50 lakh at 8.5% interest for 10 years. The EMI is Rs. 62,000 (approximately).

You have to pay the first instalment in April, but you choose to take the moratorium. This means the principal of Rs. 50 lakh attracts interest at $8.5\%/12 = \text{Rs. } 35,000$. So your loan amount at the end of April is Rs. 50,35,000. You don't pay in May. Interest applies on the full amount of 50.35 lakh now, so it's a little closer to Rs. 36,000 in May. The total outstanding becomes Rs. 50.71 lakh. After three months, your new principal is Rs. 51.07 lakh.

Effectively you'll have about Rs. 1 lakh in extra interest to be paid to the bank.

The loan stretches three more months at the end, but this Rs. 1.07 lakh extra is additional so either you have to increase the EMI, or request for reduction in ROI.

For the borrowers, therefore, the choice of moratorium works out quite well. It will be a smart move to avail the facility only if there are genuine issues of cash flow.

Table 1- To avail or not to avail

| No Moratorium Availed | | | | | |
|--|-----------------------------------|------------|-----------------|------------|-------------------------|
| Due Date | Principle at the beginning | EMI | Interest | POS | Principle at End |
| 10th February | 1000000 | 12000 | 7500 | 4500 | 995500 |
| 10th March | 995500 | 12000 | 7466 | 4534 | 990966 |
| 10th April | 990966 | 12000 | 7432 | 4568 | 986398 |
| 10th May | 986398 | 12000 | 7398 | 4602 | 981796 |
| 10th June | 981796 | 12000 | 7363 | 4637 | 977160 |
| Moratorium Availed for 2 months | | | | | |
| Due Date | Principle at the beginning | EMI | Interest | POS | Principle at End |
| 10th February | 1000000 | 12000 | 7500 | 4500 | 995500 |
| 10th March | 995500 | 12000 | 7466 | 4534 | 990966 |
| 10th April | 990966 | 0 | 7432 | 4568 | 986398 |
| 10th May | 986398 | 0 | 7488 | 4512 | 1005886 |
| 10th June | 1005886 | 12050 | 7544 | 4506 | 1001381 |
| Moratorium Availed for 3 months | | | | | |
| Due Date | Principle at the beginning | EMI | Interest | POS | Principle at End |
| 10th February | 1000000 | 12000 | 7500 | 4500 | 995500 |
| 10th March | 995500 | 0 | 7466 | 4534 | 1002966 |

Table 1- To avail or not to avail

| | | | | | |
|------------|---------|-------|------|------|---------|
| 10th April | 1002966 | 0 | 7522 | | 1010488 |
| 10th May | 1010488 | 0 | 7579 | | 1018067 |
| 10th June | 1018067 | 12300 | 7636 | 4664 | 1013403 |

The Impact on Lenders, the State-run Lenders

The lenders are under the expectation that once the lockdown fully eases out, the economy will be back on track and the businesses will be back on line, therefore, not letting them lose out on their loans under moratorium. As of now, almost 30% of outstanding loans of banks is under moratorium. For large lenders, the figure is almost 70%.

However, the banks are under relief until September 2020. This amount is expected to add up to the NPAs of the banks in 2020-2021. Currently, the NPA figure is of about Rs.10 lakh crores. This figure is expected to rise by 200-300 basis points in the future.

The five largest lenders SBI, BoB, PNB, BoI and Canara Bank have a minimum of INR 7.9 trillion loans under moratorium. This accounts for 20% of total advances.

SBI has provided a very simple technique for finding out how much extra the borrower has to pay if he/she avails the moratorium facility provide, for a period of 3 months or 6 months, whichever is suitable. The bank reported a profit of Rs. 3581 crores in the Quarter 4 of 2020, which is a 327% YoY Growth.

Table 2: SBI Auto Loan

| | Additional amount payable | |
|---------------------------------|---------------------------|------------------------|
| | Deferment for 3 months | Deferment for 6 months |
| Principle 600000 | 19000 | 36000 |
| Remaining Maturity 54 Months | | |
| EMI 12000 | 1.5 Additional EMI | 3 Additional EMI |

Table 3: SBI Home Loan

| | Additional amount payable | |
|--------------------------------|---------------------------|------------------------|
| Rate 6.95% per annum | Deferment for 3 months | Deferment for 6 months |
| Principle 3000000 | 234000 | 454000 |
| Remaining Maturity 15 Years | | |
| EMI 26881 | 8 Additional EMI | 16 Additional EMI |

The Punjab National bank reported that one-third of its total book is under moratorium. 30% of borrowers, mainly Retail and SME borrowers, have availed moratorium. However, unlike its peers, the bank has kept aside a 5% provisioning amounting to INR 142.57 crores against the accounts under moratorium and this is why the bank thinks that this situation will not affect the health of the bank, MD SS Mallikarjuna Rao was quite confident about it. The bank has already declared a net loss of Rs. 697 crores as contrasted to a net loss of Rs. 4749 last year.

RBI has allowed and advised the banks to set aside 10% as a provision, over a period of 6 months, so that 5% can be spread over each quarter.

2. Understanding NPAs

The definition of NPA has evolved a lot over the years.

Besides this, in the current Covid-19 scenario, a loan needs to be overdue for above **180 days** in order to be classified as an NPA.

| An asset was required to be classified as NPA : | |
|---|---|
| From the year ending 1995 | If it was past due (30 days) for 2 quarters |
| From 31 st March 2001 | If it was overdue for 180 days |
| From 31 st March 2004 | If it was overdue for 90 days |

NPAs can further be divided into 3 categories:

| | |
|--------------------|----------------------------|
| Substandard assets | NPA for \leq 12 months |
| Doubtful assets | Sub-standard for 12 months |
| Loss assets | Loss identified |

Now, if we understand the components of calculation NPAs one by one:

Opening level of NPAs:

We generally see that the opening amount of NPAs at the beginning of a year is different from the closing amount of NPAs of the previous year. This creates confusions in the minds of readers. To clarify, this happens because banks make rectifications after reporting the data to RBI. This includes factors like divergence in reporting as mentioned by various banks after supervisory review.

Fresh additions during the year:

Addition of new NPAs can be due to various reasons. One reason that we know is decrease in credit quality. There can be other reasons as well. For example, there was a huge jump in new NPAs in the year 2018. This was mainly because of NPA disclosures through AQRs or Asset Quality Reviews. Another reason could be application of asset classification norms more strictly in the year onwards.

Reductions during the year:

Like additions, reductions in NPAs can also be due to various reasons. First of all, there can be an upgradation in the asset class from an NPA to a standard asset. This can be done by recovery through in-house recovery efforts like via settlements or legal measures like enforcing of security under SARFAESI, DRT, Lok Adalats or IBC.

GROSS NPAs OF INDIAN BANKING SECTOR (in Rs Crores)

| COMPONENTS | 2017 | 2018 | 2019 |
|----------------|---------|---------|----------|
| Opening NPAs | 612000 | 726500 | 1038684 |
| Addition | 415700 | 604300 | 314449 |
| Reduction | 127400 | 128300 | 179711 |
| Write off | 108500 | 162700 | 236948 |
| Closing NPAs | 791800 | 1039800 | 936474 |
| Gross NPA in % | 9.30 | 11.20 | 9.10 |
| Gross Advances | 8513978 | 9283929 | 10290923 |

Potential Consequences of NPAs: What can NPAs do to a bank and an economy as a whole?

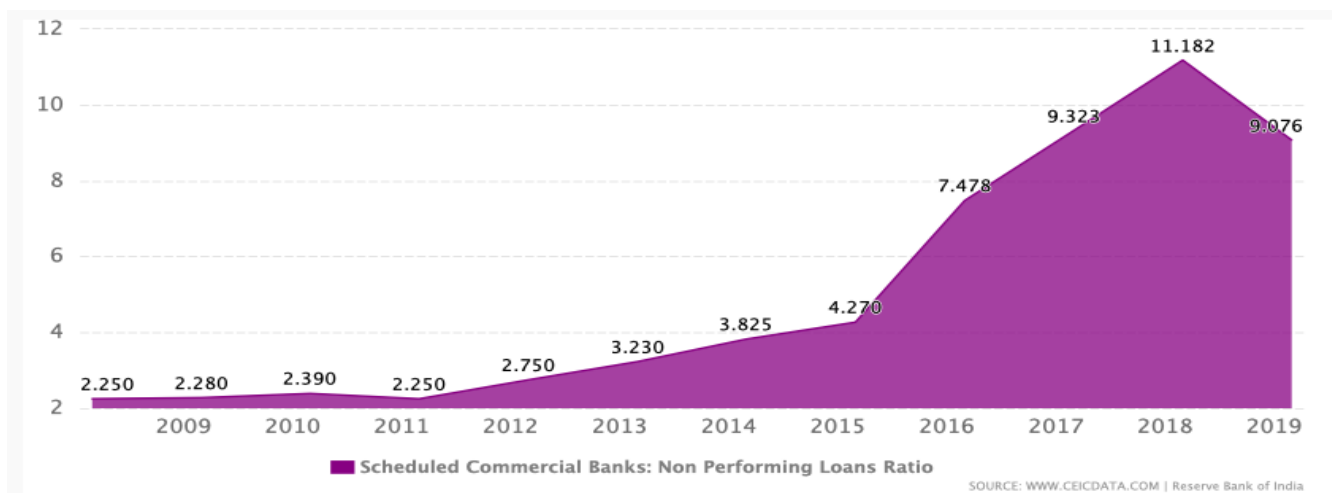
Profitability: The first impact of a very high NPA is seen as a pressure on the Income Statement and Balance Sheets of the bank concerned. In a way, NPAs affect both income (in the sense that the asset is not bringing in the expected/potential interest income) and expenses (expenses involved in the recovery process and also, higher provisioning requirements). A combined effect of both these actions reduce the profitability of banks.

Capital Adequacy: As stated above, high NPAs lead to low profits. When profits fall, the Retained Earnings of the banks are also bound to fall. This creates pressure on the Tier 1 component of Capital Adequacy Ratio i.e. Equity capital as well as core capital. Tier 1 Capital is very important as it is the capital that is used to absorb losses and this is the component that saves a bank from ceasing operations. Apart from this, TRWA or Total Risk Weighted Assets increase and both of these effects combined brings down the CAR of the bank.

Liquidity and Credit Growth: Lower profits lead to lower cash inflow. This in turn affects the liquidity of the bank. Now, the profits are low, CAR is down, liquidity is decreased. All this will lead to the bank not being able to expand its loan portfolio, which is bad for the economy as a whole. This can lead to credit rationing and a total credit crunch in the economy.

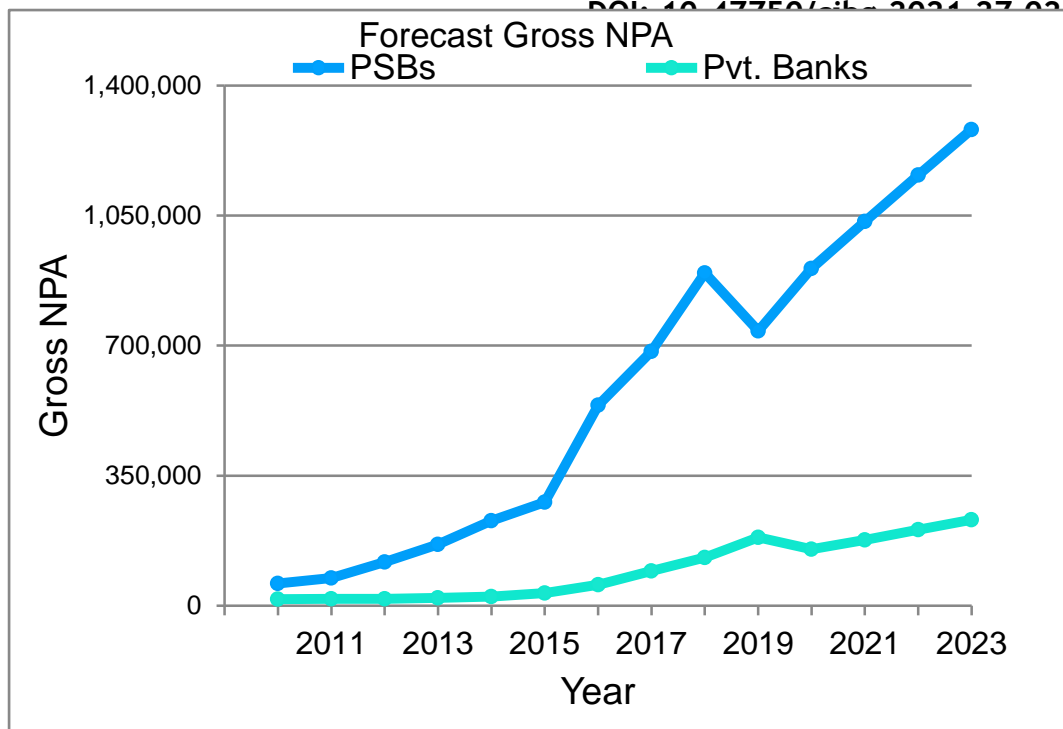
Stock Prices and Solvency: All things gone bad, the stock prices of the concerned banks will come down. The chart below shows the continuous rise of the NPA Ratio of SCBs in India. This ratio is a ratio of the GNPA to the Gross advanced per year.

Highest Recorded NPA Ratio was in March 1999 at 14.7%



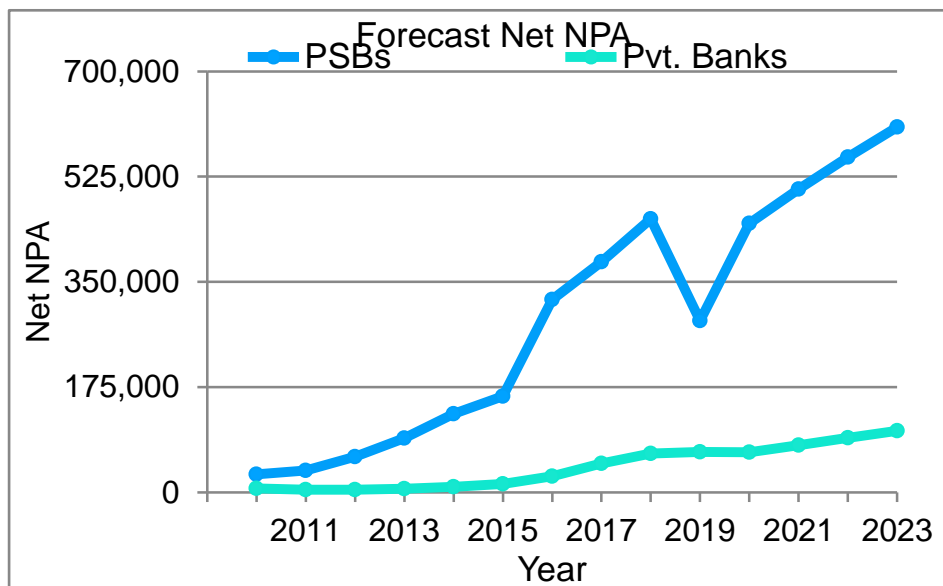
Lowest Recorded NPA Ratio was in March 2011 at 2.3%

| YEAR | GROSS NPA | | NET NPA | | All figures in Rs. Crores |
|------|-----------|-----------|-----------|----------|--|
| | PUBLIC | PRIVATE | PUBLIC | PRIVATE | |
| 2010 | 59927.26 | 17639.97 | 29643.42 | 6505.98 | |
| 2011 | 74663.89 | 18240.58 | 36054.55 | 4432.16 | |
| 2012 | 117838.92 | 18767.81 | 59391.24 | 4401.21 | |
| 2013 | 165005.7 | 21070.52 | 90036.93 | 5994.37 | |
| 2014 | 228273.7 | 24542.42 | 130634.83 | 8861.54 | |
| 2015 | 278467.92 | 34106.23 | 159951.08 | 14128.32 | |
| 2016 | 539956.35 | 56185.69 | 320375.14 | 26677.41 | |
| 2017 | 684732.28 | 93209.22 | 383088.76 | 47780.22 | In this year, the Nationalised banks and State Bank and its associates were merged into one and named Public Sector Banks till date. |
| 2018 | 895601.26 | 129335.24 | 454472.66 | 64380.47 | |
| 2019 | 739541.00 | 183603.66 | 285122.77 | 67308.86 | |



NPAs in 2020

In the year 2018-19, the gross NPAs in India declined from 11% to 9%. A major reason for this decline was the **recovery through IBC** and this made the economy believe that the worst was gone. But this analysis shows that recent developments in the ecosystem are likely to generate more NPAs again. And then, came in Coronavirus. Starting from 25th March, 2020, the country has been under a lockdown following the precau-



tions against Coronavirus (COVID-19) pandemic.

RBI announced a moratorium on the payment due for a three month period beginning from March 1st, 2020. This means that for FY 2019-2020, the NPA accretion will be for a period of 11 months, as the March instalments due but not paid will not be added up to the NPAs. This will also have an impact on the figures on NPAs in the coming FY 2020-2021

NPA (as a % of Total Gross Advances) of Pvt. banks & PSBs

| YEAR | Pvt. Banks | | | | | PSBs | | | | |
|------|------------|---------|---------|---------|---------|---------|----------|----------|------------|----------|
| | HDFC | ICICI | AXIS | KOTAK | YES | SBI | PNB | BOB | CANAR A | BOI |
| 2019 | 1.3000 | 7.4000 | 5.3100 | 2.1400 | 3.3700 | 7.5300 | 15.5000 | 9.6100 | 8.8300 | 21.2500 |
| 2018 | 1.3000 | 9.9000 | 6.7900 | 2.2200 | 1.3300 | 10.9100 | 18.3800 | 12.2600 | 11.8400 | 23.4600 |
| 2017 | 1.0000 | 8.7400 | 5.2100 | 2.5900 | 1.5600 | 6.9000 | 12.5300 | 11.7300 | 9.6300 | 19.3200 |
| 2016 | 1.1000 | 5.8200 | 1.7100 | 2.3600 | 0.7700 | 6.5000 | 12.9000 | 11.9300 | 9.4000 | 12.6600 |
| 2015 | 0.9000 | 3.7800 | 1.3600 | 1.8500 | 0.4200 | 3.9900 | 6.5500 | 4.6400 | 3.8900 | 6.8100 |
| MEAN | 1.12000 | 7.12800 | 4.07600 | 2.23200 | 1.49000 | 7.16600 | 13.17200 | 10.03400 | 8.71800 | 16.70000 |
| S.D. | 0.17889 | 2.41229 | 2.40568 | 0.27344 | 1.14326 | 2.48753 | 4.38406 | 3.18988 | 2.93112 | 6.84467 |

Sector-Wise Average (for the period of 2015-2019) NPA (as a % of Total Gross Advances) of PSBs

| | SBI | PNB | BOB | CANARA | BOI |
|---------------------------------|---------------|---------------|---------------|---------------|----------------|
| A. PRIORITY SECTOR | | | | | |
| Agriculture & Allied Activities | 9.0600 | 9.7300 | 9.7900 | 3.8600 | 11.3700 |
| Industry | 13.4700 | 16.1500 | 11.9500 | 15.7000 | 19.5400 |
| Services | 7.1900 | 7.8100 | 10.2700 | 1.7900 | 12.6400 |
| Personal Loans | 1.7100 | 5.6100 | 3.8000 | 0.0000 | 5.0100 |
| Total | 7.8575 | 9.8250 | 8.9525 | 5.3375 | 12.1400 |
| | | | | | |
| B. NON PRIORITY SECTOR | | | | | |
| Agriculture & Allied Activities | 4.9900 | 2.1400 | 9.7500 | 0.0000 | 13.1000 |

NPA (as a % of Total Gross Advances) of Pvt. banks & PSBs

| | Pvt. Banks | | PSBs | | |
|---------------------------|------------|---------|---------|---------|---------|
| Industry | 10.6700 | 27.7500 | 17.8200 | 13.6100 | 24.0000 |
| Services | 3.1900 | 9.2700 | 6.2600 | 0.0000 | 11.1700 |
| Personal Loans | 0.6200 | 3.2900 | 3.3000 | 0.9300 | 7.3700 |
| Total | 4.8675 | 10.6125 | 9.2825 | 3.6350 | 13.9100 |
| | | | | | |
| Total of A & B | 12.7250 | 20.4375 | 18.2350 | 8.9725 | 26.0500 |

Besides this, where a 90 days of overdue was classified as an NPA, now, in order to reduce the burden of NPAs, the central bank has increased it to **180 days**. Right now, the Assets are classified into **standard, sub-standard and doubtful**, based on the delay in repayment of the loans. **SMA-1** or Special Mention Account-1 is where the loan is overdue for 31 to 60 days and **SMA-2** is where it is overdue for 61-90 days.

Sector-Wise Average (for the period of 2015-2019) NPA (as a % of Total Gross Advances) of Private Sector Banks

| | HDFC | ICICI | AXIS | KOTAK | YES |
|--|--------|---------|--------|--------|--------|
| A. PRIORITY SECTOR | | | | | |
| Agriculture & Allied Activities | 2.5000 | 3.2200 | 3.4800 | 2.5000 | 1.6900 |
| Industry | 1.8400 | 2.5000 | 2.6900 | 1.6800 | 0.6800 |
| Services | 1.5800 | 1.8100 | 2.3600 | 1.3700 | 0.4700 |
| Personal Loans | 0.8500 | 1.1900 | 0.8800 | 1.7600 | 1.6900 |
| Total | 1.6925 | 2.1800 | 2.3525 | 1.8275 | 1.1325 |
| | | | | | |
| B. NON PRIORITY SECTOR | | | | | |
| Agriculture & Allied Activities | 1.5700 | 0.0000 | 0.0000 | 1.7800 | 1.2100 |
| Industry | 1.0100 | 16.3200 | 8.9300 | 3.4300 | 2.0700 |

Sector-Wise Average (for the period of 2015-2019) NPA (as a % of Total Gross Advances) of Private Sector Banks

| | HDFC | ICICI | AXIS | KOTAK | YES |
|----------------|--------|--------|--------|--------|--------|
| Services | 0.8900 | 6.5700 | 3.5700 | 1.6700 | 0.9400 |
| Personal Loans | 0.6300 | 1.1600 | 0.8200 | 1.3900 | 0.3500 |
| Total | 1.0250 | 6.0125 | 3.3300 | 2.0675 | 1.1425 |
| | | | | | |
| Total of A & B | 2.7175 | 8.1925 | 5.6825 | 3.8950 | 2.2750 |

The time period taken into consideration is 2015-2019. The Pvt. banks taken into the study are HDFC, ICICI, Axis, Kotak and Yes Bank. The PSBs are SBI, PNB, BoB, Canara, BOI, basically the top 5 banks from each sector(as per total assets). For better understanding, the lending is divided into two categories as per the rule of RBI that states that banks have to lend 40% of their total advances to Priority Sector:

- **Priority Sector** (institutions that face difficulty in getting credit)
- **Non Priority Sector**

Each sector has further sub categories as shown in the tables below.

The table above shows the following:

1. NPAs of Pvt. Banks are much less than PSBs. (See Mean: Less than 5% in case of private sector banks)
2. This in turn proves that the Asset Quality of Pvt. banks is much better.
3. Among Pvt. banks, ICICI has the largest % and HDFC has lowest.
4. Similarly, among PSBs BOI is highest whereas SBI is lowest.

The table above shows the sector wise NPA of public sector. As we can see, Non-Priority sector has a higher % than Priority sector lending. This can be due to the reason that the government has mandated only 40% of total lending to Priority sector. However total average NPAs in both the sectors is more than 5%. A major chunk of lending in both categories is going to the Industry sector i.e. the Manufacturing sector, the lowest being Personal loans.

The table above shows the sector wise NPA of private sector. As we can see, Non-Priority sector has a higher % in only some sub categories than Priority sector lending. This shows that somewhere the funds are evenly distributed. However total average NPAs in all the sectors is less than 5%. It is quite evident that a major chunk is going to Agriculture sector in Priority and Industries in Non Priority sector.

Findings

- The study revealed that whether private sector or public sector, it is **impossible for a bank to have zero NPA**. However, PSBs have a much higher rate of NPAs than that of Pvt. banks.
- Pvt. banks are more successful to cover debt than PSBs. As a result, PSBs need more attention of the Government and other Regulatory bodies when it comes to handling NPAs. Suggestions: The Revival Plan

Suggestions: The revival plan

Once 31st August closes in, the Indian Banking system will come across a herd of individuals who will no longer be in a position to continue repaying the loans. This will cost Indian Banks an approximate hole of **INR 20 trillion (a conservative estimate)**, by the year end. What can the government do about it?

If the Government starts **diluting its stake** in PSBs up to 33%, the PSBs will be able to raise capital from the financial market. As mentioned by RBI Governor Shaktikanta Das, a recapitalisation plan(more investments) for PSBs as well as Private banks has become really necessary.

| Portion of Current Loan (under moratorium) Defaults | Impact on Bad Loans(Current level being INR 10 Trillion) |
|---|--|
| One Twentieth | INR 12 Trillion |
| One Fifth | INR 20 Trillion |

Charging Interest on interest for deferred loan payment instalments would help the banks to cover some of its losses and get an extra payment round the edge.

There should also be a One Time Restructuring of Real estate Loans and banks should allow end-to-end execution of housing loans online.

Apart from this, the government should also ease external commercial borrowing rules, besides the need for realignment of ready reckoner rates by RBI.

Conclusion

Covid-19 is a challenge, a challenge for the World at large. For India, given the large population and the already slowing GDP (even in the pre-covid period), the sum total of the impact of the Lockdown, the loss of business and the loss of jobs will be huge. The country has seen farm loan waivers and interest waivers in the past, and now this moratorium, which is not exactly a waiver. But the question is will the Indian Banking Industry be able to take the setback that is going to be caused by the ever-increasing NPAs.

The recovery can be either L-shaped, V-shaped or U-shaped. The policymakers should now focus on the V-shaped recovery. Having Zero NPAs is a myth. However, the management of banks, together with the gov-

ernment, should focus on speedy recovery to overcome existing and new problems. More provisions should be made for faster settlement of cases under NPA. Mandatory lending to priority sectors should also be reduced as this is where a major chunk of the problem lies.

Now that we know that the loans on moratorium account for 30% of O/S Loans for some banks and a whopping 70% for some other lenders. This can be a reason why the NPAs can increase two-fold by the end of the fiscal year, only to be known by 31st of August.

For the borrowers, the only relief that the moratorium is providing is that their Loan A/C remains classified as Standard for as long as their interest is getting accumulated on the interest. Their credit score(CIBIL score) will also not be affected, as they won't be defaulting. But, as explained above, is it worth it?

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